



Rules on Costs in Utility Rates Proceedings



Rule 022

Rules on Costs in Utility Rate Proceedings

This rule as amended was approved by the Alberta Utilities Commission on March 1, 2016 Month DD, 20XX, and is effective May 2, 2016 on Month DD, 20XX.

Contents

1	Application	<u>3</u> 2
	<u>Definitions</u>	
3	Cost eligibility	4 <u>2</u>
4	Ineligible participants	4 2
5		
6	Budget to be filed	
	Advance funding	
8		
9	Costs award	
<u>10</u>	Liability for costs	<u> 14</u> 2
<u>11</u>	Costs decision	
12	Coming into force	

Appendix A	18 <u>2</u>
Appendix B	242
Annendix C	

1	Application
2	Definitions
	
3	Cost eligibility
4	Ineligible interveners
5	Review and variance costs
6	Budget to be filed
7	Advance of funds request
8	Interim awards 4
9	Costs claim
10	Comments on costs claims
11 —	Costs award
	Liability for costs
	Costs order
	Coming into force
Append	dix A: Scale of costs
Append	dix B: Budget submission1
Append	dix C: Cost claims1

1 Application

- These rules apply to hearings or rates proceedings for rate applications as defined in Rule 001:
 Rules of utilities under the jurisdiction of Practice, as well as any other proceeding or inquiry to which the Commission determines these rules apply.
- (1)(2) These rules may also apply to any pre-application or related to rate applications pre-inquiry process, such as settlement negotiations, that may occur before the formal filing of an application, if the Commission determines that such process may result in the fair, expeditious and efficient resolution of any issue.
- (3) The Commission may dispense with, vary or supplement all or any part of these rules if it is satisfied that the circumstances of any proceeding, or the fair, expeditious and efficient resolution of any issue, require it.

2 Definitions

In this rulethese rules:

- (a) "act" means the Alberta Utilities Commission Act:
- (b) "applicant" means a person who files an application with the Commission;
- (b)(c) "Commission" means the Alberta Utilities Commission;
- (c)(d) "costs order" means an order of the Commission awarding costs on a claim for costs to a participant under Section 21 of the act and these rules;
- (e) "eligible participant" means an applicant or intervener in a participant who the Commission has found to be eligible for cost recovery under sections 3 or 4 of this rule;
- (f) "hearing cost reserve" means an account of the owner of a utility or regulated service provider in which costs awarded by the Commission under Section 21 of the act and these rules are recorded and ultimately recovered through the owner or provider's rates, tolls, tariffs, charges or prices;
- (g) "intervener" means a participant in a rates proceeding for a who is not the applicant nor the Commission;
- (h) "participant" means an applicant or intervener in a rates proceeding;

- (d)(i) "regulated service provider" means a regulated rate application or related to a rate application provider under the Electric Utilities Act or a default supply provider under the Gas Utilities Act;
- (e)(j) "scale of costs" means the scale of costs set out in Appendix A-;
- (k) "utility" means a gas utility within the meaning of the Gas Utilities Act, an electric utility within the meaning of the Electric Utilities Act, and a public utility within the meaning of the Public Utilities Act.

3 Cost eligibility

The Commission An intervener in a rates proceeding may awardbe eligible to claim costs to anunder these rules if:

- (a) the intervener who has, or represents a group of utility customers that have has, a substantial interest in the subject matter of a hearing or other the proceeding and who does not have the means to raise sufficient financial resources to enable;
- the intervener to present its interest adequately brings special expertise or insight to bear on the issues facing the Commission in the hearing proceeding, or other proceeding, will otherwise assist the Commission in determining the issues before it in the proceeding; and
 - 3.1 Anthe intervener may request an advance ruling on its eligibility for costs.
- (b)(c) An applicant is eligible not ineligible to claim costs by virtue of Section 4.

4 Ineligible interveners participants

- (1) Unless the Commission orders otherwise, the The following types or classes of intervenersparticipants are ineligible to claim costs under these rules, unless otherwise provided in these rules or directed by the Commission:
 - (a) An applicant.
 - (a)(b) The owner of an out-of-province utility.
 - (b)(c) Electric generators, including associations representing electric generators.

- (c)(d) AAn owner of a utility intervening in another utility's application or regulated service provider.
- (d)(e) Business, commercial, institutional, or industrial entities, including associations of these entities.
- (e)(f) Municipalities, including associations of municipalities.
- (f)(g) Rural electrification associations, including associations of rural electrification associations.
- (g)(h) Rural gas co-ops including associations of rural gas co-ops.

4 Review costs

- 5.1 When an applicant for review under Rule 016: Review of Commission Decisions is a utility and the application is dismissed, the utility must bear its own costs and the costs incurred by the cost-eligible participants, and these costs shall be borne by the shareholders of the applicant utility and may not be included in or form the basis of any forecast used to apply for rate increases.
- When an applicant for review under Rule 016 is an intervener and the application is dismissed, the applicant must bear its own costs and the utility's costs may be assigned to its hearing costs reserve account, unless it is otherwise prohibited from doing so by the Commission.
- 5.3 A cost claim for a review application may either be filed within 30 days after the Commission's determination of the review application or, where the Commission has granted a review application and held a hearing or other proceeding to decide whether to confirm, rescind or vary the decision, within 30 days after the conclusion of that hearing or other proceeding.
- (2) Notwithstanding sections 3 and 4.1, the Commission will consider, on a case-by-case basis, allowing a participant who is ineligible under Section 4.1 to recover a portion of the participant's proceeding-related costs if:
 - (a) the participant will bring expert or other evidence or argument that would not, in the absence of some amount of cost recovery, otherwise be presented to the Commission; and
 - (b) the expert or other evidence or argument that the participant will bring is required in order for the Commission to properly decide the matter(s) before it in the subject proceeding.
- (3) A participant who seeks recovery of costs under Section 4.2 must bear a portion of the costs of participating in the proceeding and must demonstrate why additional funding under Rule 022 is required to enable intervention in the proceeding.
- (4) In a request made under Section 4.2, the participant must include:
 - (a) all of the information required under Section 5.3 except Section 5.3(c); and
 - (b) an explanation of the participant's own resources being allocated to the intervention and why it requires additional funding under these rules in order to participate in the proceeding.

5 Cost eligibility request

- (1) A participant who wishes to claim costs for its participation in a proceeding must file a request for eligibility in accordance with this section and a budget in accordance with Section 6.
- (2) A participant may submit a request for eligibility:
 - (a) in relation to an upcoming application, at any time before the application is filed with the Commission:
 - (b) in relation to an ongoing proceeding, no later than the deadline for statements of intent to participate in the proceeding; or
 - (c) as otherwise directed by the Commission.
- (3) A request for cost eligibility must include the following:
 - (a) A description of the participant and the participant's interest(s) in the proceeding.
 - (b) If the participant represents a class or group of consumers, a description of the participant's membership and how the participant is accountable to its membership, letter(s) of support from its membership, and a description of the group's governance structure.
 - (c) In the case of an intervener applying under Section 3, an explanation of how the intervener meets the criteria in that section.
 - (d) A summary of the issues the participant intends to address and why those issues are material and not duplicative of the issues to be pursued by any other participant in the proceeding.
 - (e) A budget in accordance with Section 6.
- (4) When a request for cost eligibility is submitted concurrently with an intervener's statement of intent to participate in a proceeding, the Commission will issue its ruling as part of its notice of hearing and directions on procedure issued pursuant to Rule 001.

56 Budget to be filed

- (1) Unless otherwise directed by the Commission, only those participants Any participant who are eligible intends to submit a cost claim costs for its participation in a rates proceeding must file a budget in accordance with Appendix B as part of its cost eligibility request.
- (2) A budget must provide the following include:

- (a) A detailed budget outlining the reasonable fees and disbursements the participant anticipates it will incur in association with its involvement in the proceeding.
 - (a) A summary of the issues the party intends to address and why those issues are material to that party or its organization.
- (b) A detailed proposal outlining the professional assistance such as experts, consultants, lawyers, the participant intends to engage, including:
 - (i) the qualification of each professional,
 - (ii) the issues that each professional will address.
 - (iii) the nature and scope of the work that each professional will carry out to address the identified issues; and

7 Advance of funds request

- (iv) the hourly rate of each professional and an estimate of the expected hours to be worked.
- (c) Any request for the Commission to consider awarding costs for an expert in excess of the scale of costs, including an explanation of how the expert's qualifications establish them as an expert in a technical area at issue in the rates proceeding.

7 Advance funding

- (1) As part of a cost eligibility request under Section 5, a participant may make a request to the Commission for advance funding.
- (3)(2) An eligible intervener in a hearing or other proceeding may, at participant may make a request to the Commission for advance funding at any time before or during the hearing or othera rates proceeding, make a request tounless the Commission for an advance of fundsotherwise directs.

- (4)(3) An application A request for advance funding must include a budget in accordance with Section_6 and include information substantiating the need for the advance of fundsfunding.
- (5)(4) If the Commission awards an advance of funds funding to an eligible intervener participant under this section, the Commission may issue an order directing the applicant to advance funds to the eligible intervener participant and set out the terms for repayment of the advance to the applicant by the eligible intervener participant if the Commission varies or denies costs on the claim for costs filed by the eligible intervener participant at the close of the hearing or other rates proceeding.

8 Interim awards

- 8.1 An eligible intervener may apply to the Commission for an award of interim costs incurred in a hearing or other proceeding by filing an interim costs claim.
- 8.2 An application for interim funding must include a budget in accordance with Appendix B.
- 8.3 An eligible intervener may only claim interim costs in accordance with the scale of costs.
- 8.4 The Commission may award interim costs to an eligible intervener if the Commission is of the opinion that:
 - (a) The costs are reasonable and directly and necessarily related to the hearing or other proceeding.
 - (b) The hearing or other proceeding in which interim costs are claimed is lengthy.
 - (c) The eligible intervener has demonstrated a need for financial assistance to continue to address relevant issues in the hearing or other proceeding.
- 8.5 If the Commission awards interim costs to an eligible intervener under this section, the Commission may issue an order directing the applicant to pay the interim costs to the eligible intervener and set the terms for repayment of the interim costs to the applicant by the eligible intervener, if the Commission varies or denies costs on the claim for costs filed by the eligible intervener at the close of the hearing or other proceeding.

68 Costs claim

- (1) An eligible participant may apply to the Commission for an award of costs incurred in a hearing or other rates proceeding by filing a costs claim in accordance with Appendix C.
- (2) An eligible participant may only claim costs in accordance with the scale of costs, except as authorized by the Commission.
- (3) Unless otherwise directed by the Commission, anAn eligible participant shall file any claim for costs as follows:

- (a) File a claim for costs within Within 30 days after the hearing or other proceeding is closed.
 - (a) Serve a copy of the claim on the other participants.
- (b) For a <u>rates proceeding involving a negotiated or mediated</u> settlement, an eligible participant shall submit a costs claim within 30 days of:
 - (b) Thethe date uponon which the settlement is approved by the Commission, or
 - the date upon which if the settlement is abandoned and these costs are not to be combined with any hearing or other proceeding arising out of a settlement being abandoned-dispositive of all the issues in the proceeding; or
 - (ii) the date on which the hearing or other proceeding is closed, in all other cases.
- 8.6 For a review application, an eligible participant shall submit a costs claim within 30 days
 - (a) ____of the date the Commission dismissed the review application under Rule 016, or
 - (b) following Commission's final argument in the review hearing or other proceeding conducted in the case where the Commission granted an application for review under Rule 016.
 - (c) An applicant may submit, as part of the applicant's claim for costs, a request to the Commission to record in the applicant's hearing costs reserve account except for an application for review made by a utility which was dismissed decision on the review and variance application.

preliminary question, costs that are reasonable and directly and necessarily related to the hearing or other proceeding.

- (4) After receipt of a claim for costs, the Commission may direct the eligible participant who filed the costs claim to file additional information or documents with respect to the costs claimed.
- (5) The Commission shall issue notice of a claim for costs filed on the record of the original proceeding to which the claim relates.
- (5)(6) All costs claims will be filed withon the AUCCommission's eFiling System for viewing by participants and interested parties.

9 Comments on costs claims

- 9.1 Unless otherwise specified by the Commission, in a hearing or other proceeding:
 - (a) eligible participants in the proceeding for which one or more cost claims has been filed may file a submission with the Commission detailing any questions and comments on the costs claimed within seven days of the deadline for the filing of a costs claim referred to in Section 5.3 or Section 9.
 - (b) if one or more eligible participants files a submission under Section 10.1(a), the eligible participant to which the submission was directed may

file a reply submission with the Commission within 14 days of the deadline for the filing of a costs claim referred to Section 5.3 or Section 9.

79 Costs award

- (1) The Commission may In determining whether to award costs, in accordance with to an eligible participant, the scale of Commission may consider whether:
 - (a) The costs, to an are reasonable.
 - (a)(b) The eligible participant ifbrought special expertise or insight to bear on the issues facing the Commission is in the proceeding, thereby contributing to a better understanding of the opinion that: issues.
 - (b)(c) The eligible participant needed legal or technical assistance to take part in the costs are reasonable and directly and necessarily related to the hearing or other rates proceeding, and.
 - (c) the The eligible participant acted responsibly in the hearing or other proceeding and contributed to a better understanding of the issues before the Commission.
 - (c)(d) In determining the amount of costs to be awarded to an eligible participant, the Commission may consider whether, including whether the eligible participant did one or more of the following:
 - (i) Askedpursued irrelevant issues through information requests and/or crossexamination, taking into account their materiality and the scope of any established issues list;
 - (ii) failed to adhere to Rule 001 and any other Commission rulings and directions such as page and time limits;
 - (d) asked duplicative information requests, questions on cross-examination that were unduly repetitive of questions previously asked by another participant and answered by the relevant witness.
 - (iii) Made reasonable efforts to ensure that its evidence was not unduly repetitive, or otherwise failed to avoid duplication of evidence work by coordinating with other participants;
 - (e) presented by another participant.

- (f) Made reasonable efforts to cooperate with other parties to reduce the duplication of evidence and questions or to combine its submission with that of similarly interested participants.
 - (i)(iv) Presented in oral evidence significant new evidence in argument or during an oral hearing that was available to it at the time it the participant filed documentary evidence but was not filed at that time.; and
- (g) Failed to comply with a direction of the Commission, including a direction on the filing of evidence.
- (h) Submitted evidence and argument on issues that was not relevant.
- (i) Needed legal or technical assistance to take part in the hearing or other proceeding.
 - (ii)(v) Engaged in engaged in any other conduct that unnecessarily lengthened the duration of the hearing or other proceeding or resulted in unnecessary costs to the Commission, the applicant or other participants.
- (j) Failed to comply with these rules or Rule 001: Rules of Practice.

810 Liability for costs

9.2 Unless the Commission otherwise directs

- (1) inln a hearing or other proceeding that relates to an application of an owner of a utility, the utility Independent System Operator or regulated service provider, the applicant shall pay the costs awarded to an eligible intervener, and participant.
- (2) inln a generic hearing or other proceeding that relates to policies or concerns respecting utilitiesmore than one utility or regulated service provider, the Commission may pay the costs awarded to an eligible participant or require that payment of the costs award be shared by one or more utilities owners of a utility, regulated service providers or other participants.
- (3) In a review and variance application under Rule 016: Review of Commission Decisions where the application is dismissed, the applicant must bear its own costs.
- (4) The Commission may direct any participant or other person, including the shareholder(s) of the owner of a utility or regulated service provider, to pay another participant's costs, or portion thereof, if:
 - (a) the participant or its consultants, experts or legal representatives failed to comply with any rule or a direction of the Commission;
 - (b) the participant or its consultants, experts or legal representatives engaged in conduct that impeded the fair, expeditious and efficient resolution of any issue; or
 - (c) the Commission otherwise considers the circumstances warrant it.

911 Costs orderdecision

- (1) Where the Commission has awarded costs in a hearing or other proceeding, the Commission shall issue a cost <u>orderdecision</u> setting out the amount awarded and to whom and by whom the payment must be made.
 - 9.3 The Commission shall serve a copy of the cost order on the eligible intervener making the claim and on the applicant.
- (2) An applicant named in a cost order shall or other person who is directed to pay thean amount awarded shall pay that amount to the eligible intervenerperson(s) directed within 30 days of being served with a copy of the cost orderthe decision.
- (3) A cost order may state whether an applicant named in the order is authorized to An owner of a utility or regulated service provider must record the costs it is directed to pay pursuant to Section 11.2 in its hearing costs reserve account.

1012 Coming into force

This rule comes into force on May 2, 2016 XX, 2022, and applies to all costcosts claim applications filed after this date.

Rule cover		

Scale of costs

This scale of costs represents a fair and reasonable tariff to provide any eligible interested party with adequate, competent, and professional assistance in making an effective submission before the Commission. In a case where an eligible participant can advance persuasive argument that the scale is inadequate given the complexity of the case, the Commission may award an amount greater than stated in this scale to address such unique circumstances.

1. Professional fees

This scale of costs provides a sliding scale for professional fees; as the professional's experience increases, so will his or her value and wage. The Commission emphasizes Where a professional's ordinary billed hourly rate is less than what is provided in the scale, the claim must be limited to that professional's billed hourly rate as opposed to claiming for the maximum allowable hourly rates will not be awarded as a matter of course. Rather, the Commission will assess each claim upon its individual merits and will only approve the maximum fee when it has been demonstrated that such a charge is warranted by allowed under the work performed scale. The Commission allows professionals only half of their hourly the allowed rate for travel time.

Claims for professional fees must be accompanied by a statement of account.

Statements of account must include the following:

- The date of activity undertaken.
- A description of the activity undertaken with sufficient detail to allow the Commission to understand the nature of the activity and how it relates to the issues being advanced by the eligible participant.
- The time incurred with respect to each described service.

Where a statement of account does not include this level of detail, a timesheet(s) that include the above-described information must be filed in addition to the statement of account.

a) Legal fees

Articling students \$140180 per hour

One to four years at the bar \$240300 per hour

Five to seven years at the bar \$280360 per hour Eight to 12 years at the bar \$320410 per hour More than 12 years at the bar \$350450 per hour

Legal fees are deemed to include all overhead charges implicit in the normal operation of a law firm. The Commission will not award legal fees for secretarialadministrative or support staff work. The fees for this work must be claimed as secretarialadministrative or staff support fees.

b) Fees of consultants, analysts, and experts

One to four years of experience \$120150 per hour
Five to seven years of experience \$160200 per hour
Eight to 12 years of experience \$230300 per hour
More than 12 years of experience \$270350 per hour

The Commission recognizes that the above professionals may not include the costs of secretarialadministrative or support staff work in their fees and thus may recognize a claim for secretarialadministrative or clericalsupport staff services. However, the Commission will not recognize claims for overhead based upon percentages of the fees or disbursements claimed.

c) Fees for secretarial administrative or support staff

Secretarial Administrative or support staff \$4560 per hour

2. Disbursements

The Commission will not consider expense claims that are based upon percentages of the fees claimed. All receipts relating to a claim for disbursements must be legible and clearly identify the date upon which the receipt was issued. **The Commission will not request clarification for receipts that do not satisfy these requirements, and the related claim may not be approved.**

a) Office disbursements

The Commission will consider claims for the following reasonable office disbursements incurred throughout the eligible participant's involvement in the hearing or proceeding. including:

- courier charges
- · long-distance telephone calls
- photocopies and printing (10 cents per page)
- fax (\$1 per page)
- computer charges
- postage
- transcripts <u>and/or connection fees for live transcript services</u> (must be accompanied by a-receipt)
- charges for legal research services (e.g., Westlaw, LexisNexis)

The Commission does not require eligible claimantsparticipants to submit receipts for the above disbursements (other than transcripts) with their initial costs claims. Eligible claimantsparticipants should, however, retain receipts for such disbursements, as the Commission will require their submission if the claim is selected for audit.

Office disbursements other than those listed above may be listed as miscellaneous, with a short explanation of the expenses claimed attached. (e.g., incidental costs incurred as a result of participating in a virtual hearing process).

b) Personal disbursements

The Commission will consider claims for the following personal disbursements that are incurred during an <u>in-person (i.e., not virtual)</u> oral hearing <u>only</u>:

Meals

MaximumThe allowable claim for meals is \$4041.55 per day (\$109.20 for breakfast, \$1511.60 for lunch and \$20.75 for dinner-each). Claims for meals are restricted to the duration of an inperson oral hearing.

Tips are not claimable.

Receipts No receipts are required for all meals claimed, withto accompany claims for the date of theper diem meal marked on the receipt. allowance.

Accommodation

Maximum allowable claim for accommodation is \$140200 per day maximum. Claims for accommodation are restricted to the duration of an oral hearing.

Receipts must accompany all claims for accommodation.

Travel

The Commission's mileage rate for automobile travel is 4650.5 cents per kilometre (including GST). for use of a personal vehicle to attend an in-person oral hearing. This portion of a claim is restricted to intercity travel distances of 50 kilometres or greater.

The Commission will recognize claims for airfare at economy rates or less. Claims for airfare are restricted to an <u>in-person</u> oral hearing.

Receipts are required and must clearly identify the date of departure and arrival.

Taxi

Taxi claims are restricted to an oral hearing. Taxi receipts are required and must clearly identify the date and the amount. Tips are not claimable.

Parking

Parking claims are restricted to an <u>in-person</u> oral hearing. Parking receipts need not accompany the claim. However, an eligible <u>claimantparticipant</u> should retain such receipts in the event that the Commission directs an audit of the claim.

Rule cover

Appendix B

Budget-submission¹

Date of budget submission:
Name of hearing: Application
number(s): Name of participant
group:
Identify the issues you will be exploring and/or challenging: Issue 1 =
<u>Issue 1 –</u>
Issue 2 -
Issue 3 -
Issue 4 –
Issue 5 –
For each issue identified, complete the following budget submission:
<u>General</u>
Name of issue/area to be explored and/or challenged: Why is
this area an issue for this participant group?
To pursue this issue, what resources do you expect to employ?

Note that a cost eligibility request pursuant to Section 5 of Rule 022 is required to accompany a budget.

Exterr				
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Name of law firm being retained:	
What specific activities will senior counsel be performing?	
What specific activities will junior counsel be performing?	
What specific activities will articling students be performing?	
Anticipated legal fees:\$:\$:	

Expert_consultant

Name of expert consultant being retained:

Hourly rate of expert being retained:

Estimate of expected hours to be worked by expert:

What specific areas of this issue is the expert consultant responsible for?

Describe the specific activities the expert consultant will be performing by way of the following categories:

- PrehearingPre-hearing review and consultation
- Filing affidavit evidence
- Sitting on a panel or testifying at the oral hearing and number of days
- Monitoring proceeding in person or by way of transcripts
- Final argument and reply submissions
- Anticipated expert fees:\$:\$

11 General consultant

If applicable, specifics of request to award costs for expert in excess of the scale of costs:

Consultant

Name of general consultant being retained:

Hourly rate of consultant being retained:

Estimate of expected hours to be worked by consultant:

What specific areas of this issue is the general consultant responsible for?

Describe the specific activities the general consultant will be performing by way of the following categories:

Prehearing Pre-hearing review and consultation

- Filing affidavit evidence
- Sitting on a panel or testifying at the oral hearing and number of days
- Monitoring proceeding in person or by way of transcripts
- Final argument and reply submissions
- Anticipated consulting fees: \$_____

Costs claims

- All eligible <u>claimantsparticipants</u> must acknowledge that all documents filed in respect of the <u>costcosts</u> claim must be placed on the public record, including that all documents will be accessible on the AUC's eFiling System <u>which is available via the Internet</u>.
- If a hearing or other proceeding is convened to consider multiple applications by different applicants, eligible participants must file a separate package of utility cost forms for each application (see 3(b), (c) and (d) below) for each application and a description of the method or rationale used to allocate common costs between the applications; otherwise, costs claims are returned.
- 3. An eligible claimant participant must submit the following:
 - (a) Submission of justification-(e.g., in the form of a cover letter). Eligible participants are required to explain:
 - (i) What interests they represent.
 - (ii)(i) What tasks they have undertaken.
 - (iii) Why they appeared before the Commission.
 - (iv)(ii) What efforts were expended to avoid duplication as between participants or as between counsel, experts, and consultants.
 - (v)(iii) Why the costs submitted are reasonable.
 - (b) Form U1 Summary of total costs claimed.
 - (c) Form U2 Summary of professional fees and disbursements claimed (provide one Form U2 for each law firm and consultant).
 - (d) Form U3 Affidavit of fees and disbursements claim which may claimed to be signed by the participant or counsel for the participant.
 - (e) Statement(s) of account reflecting the professional fees being claimed. Where statements of account do not include detailed, disaggregated descriptions and times for activities, as required under Appendix A, detailed timesheets must also be filed.
 - (f) Legible receipts for certain expenses where required.
- 4. The onus is on the eligible <u>claimantparticipant</u> to provide sufficient information for the Commission to effectively assess its claim and must address the specifics of the proceeding. <u>The Commission may disallow some or all of a costs claim if it finds the eligible participant has not discharged this <u>onus.</u></u>
- 5. All costs claim forms are available on the Commission website.

<u>6.</u>	_A costs claim must be filed electronically as a single PDF document using the AUC eFiling System accessible from the AUC website. Questions or issues regarding use of the eFiling System should be directed to the eFiling System support staff at 403-592-4500 or by email to info@auc.ab.ca.AUC's Assistance and Information Services group at 310-4AUC (310-4282 in Alberta) or 1-833-511-4AUC (1-833-511-4282 outside Alberta) or by email to info@auc.ab.ca.